USEUCOM's State Partnership Progra

COL Gary Owens

Chief, Operations Division &

Senior National Guard Advisor,
USEUCOM

17 December 2007

The overall classification of this briefing is
UNCLASSIFIED

Outline

- Mission
- Core Goals
- Objectives
- Background
- Current Partnerships
- Current Focus
- Unit Level Events (ULE)
- Future Developments
- Funding
- Summary

SPP Mission

Link National Guard States and Territories with partner countries for purpose of fostering mutual interests and establishing habitual long-term relationships across all levels of society

Core Goals

- Develop Assets for the Warfight
  - GWOT Support (Poland / IL)
- Support Combatant Commander's Theater Security Cooperation Plan (TSCP)
  - Implemented via TSCP and Country Campaign Plans
  - Provide the COCOM with personnel to support activities
- Provide Combatant Commander and Ambassador a range of capabilities using full-spectrum of National Guard capacity to meet broad United States goals and objectives
- Support Ambassadorial effort to enhance Mission Performance Plan (MPP) for Civic and Economic development

State Partnership Program

- Force Provider, Enabler and Force Multiplier to the Combatant Commander
- SECDEF Security Cooperation tool managed by the National Guard and Combatant Commands
- Used to support a broad range of activities requested by a host country through its United States Ambassador to the Combatant Commander and the Chief, National Guard Bureau
- Key tool for United States Government in reaching across all levels of a country's society

SPP Objectives

- Meet Commander, European Command Objectives
- Improve military interoperability between US and partner nation forces
- Demonstrate military subordination to civil authority
- Demonstrate military support to civilian authorities
- Assist in the development of democratic institutions
- Project and represent United States humanitarian values
- Foster open market economies to help bring stability
- TSC objectives in support of the GWOT

SPP Overview

- "Joint" Program with both Army and Air Guard Forces
- Mil-to-Mil, Mil-to-Civ and Civ-to-Civ
- Multiple Funding Sources
  - TCA Funds biggest source
  - CTR, WIF
  - "Non-Traditional" funding (USAID, Commerce Dept)
- Key TSC program, Supports SECDEF & COCOMs Security Cooperation Goals, NOT stand alone program
  - Incorporated into Country Campaign Plans
  - Activity primarily funded by COCOM & OSD
  - Supports Bilateral Defense Consultations

SPP: What Is It?

- The State Partnership Program (SPP) began in the Baltics in 1993 as a USEUCOM and NGB effort to assist these nations in transitioning to democracy.

- SPP links a State's National Guard with a partner nation in support of USEUCOM's Theater Security Cooperation objectives. The unique civil-military nature of the NG enables it to interact with the partner nation across the mil-mil, mil-civ, and civ-civ spectrum.

- In the USEUCOM AOR there are currently 26 partnerships. Future partnerships will focus in Africa where we have the greatest opportunity to influence the development of democratic values and combat GWOT.

Background

- State Department desire for low profile U.S. military presence in the Baltic's-Estonia, Latvia, Lithuania (1993)
- European Command (EUCOM) Commander supported SECDEF desire to use Reserve Component soldiers for Mil-to-Mil contact program
- 1993 National Guard proposes habitual relationship and first partnerships established
- Mid 90's Developed as a key security cooperation tool for EUCOM Command to accelerate country assertion to NATO
- SPP written in SECDEF's Security Cooperation Guidance

SPP Timeline

- 1989 Berlin Wall Comes Down
- Warsaw Pact Disintegrates
- US Seeks to Engage Former Warsaw Pact
- Concerns over Russian military presence in Baltics
- Commander, USEUCOM decides to use Reserve Components in the Baltics (less provocative to Russia then Active Duty troops)
- 1993 National Guard proposes habitual relationships and the first partnerships begin

SPP Worldwide

Partnerships expanded to all combatant commands:

- CENTCOM:
  (1995) Kazakhstan – Arizona
- EUCOM:
  (1993) Estonia - Maryland
- SOUTHCOM:
  (1996) Panama – Missouri
- PACOM:
  (2000) Philippines – Guam/Hawaii

There are currently 52 partnerships worldwide

NATO / EU and Coalition Support

	NATO	EU	KFOR	OIF	OEF	ISAF
Albania				X	X	
Armenia			X	X		
Azerbaijan			X	X		X
Bosnia				X		
Bulgaria	2004	2007	X	X	X	X
Croatia		Candidate				X
Czech Rep	1999	2004	X	X	X	X
Estonia	2004	2004	X	X	X	X
FYRoM		Candidate		X	X	X
Georgia			X	X		
Hungary	1999	2004	X	X		X
Latvia	2004	2004	X	X		X
Lithuania	2004	2004	X	X	X	X
Moldova				X		
Montenegro						
Poland	1999	2004	X	X		X
Romania	2004	2007	X	X	X	X
Serbia						
Slovakia	2004	2004	X	X	X	X

As of: 27 NOV 2007

SPP Interaction Avenues

1 **Military to Military Interaction**

- Military Interoperability Activities
- Exercise Participation
- Unit & Personnel Exchanges

2 **Military to Civilian Interaction**

- Civil-Military Support Systems
- National Guard Youth and Counterdrug Programs
- Homeland Defense Initiatives

3 **Civilian to Civilian Interaction**

- Civic Leader Visits (ie. Sister City)
- University & Professional Exchange
- Chamber of Commerce & Civic Organizations (ie. Rotary, Scouts)

Types of Activities

- Emergency preparedness and disaster response
- Consequence management
- Distance learning networks
- Military education
- Non Commissioned Officer development
- Command and control exercises
- Small unit exchanges
- Leadership development
- Environmental
- Medical
- Media relations
- Search and Rescue (SAR)
- Peace Keeping Operations
- Legal
- Senior leader exchanges (military and civilian)
- Civilian education exchanges
- Economic development

7 Steps to New Partnerships

1. Nation requests participation through US Ambassador

2. US Ambassador endorse request to CDR, USEUCOM

3. USEUCOM staff ensures SPP fits US goals and USEUCOM strategy & ensure availability of funds

4. CDR USEUCOM requests CNGB nominate a State

5. CNGB nominates the State to CDR USEUCOM

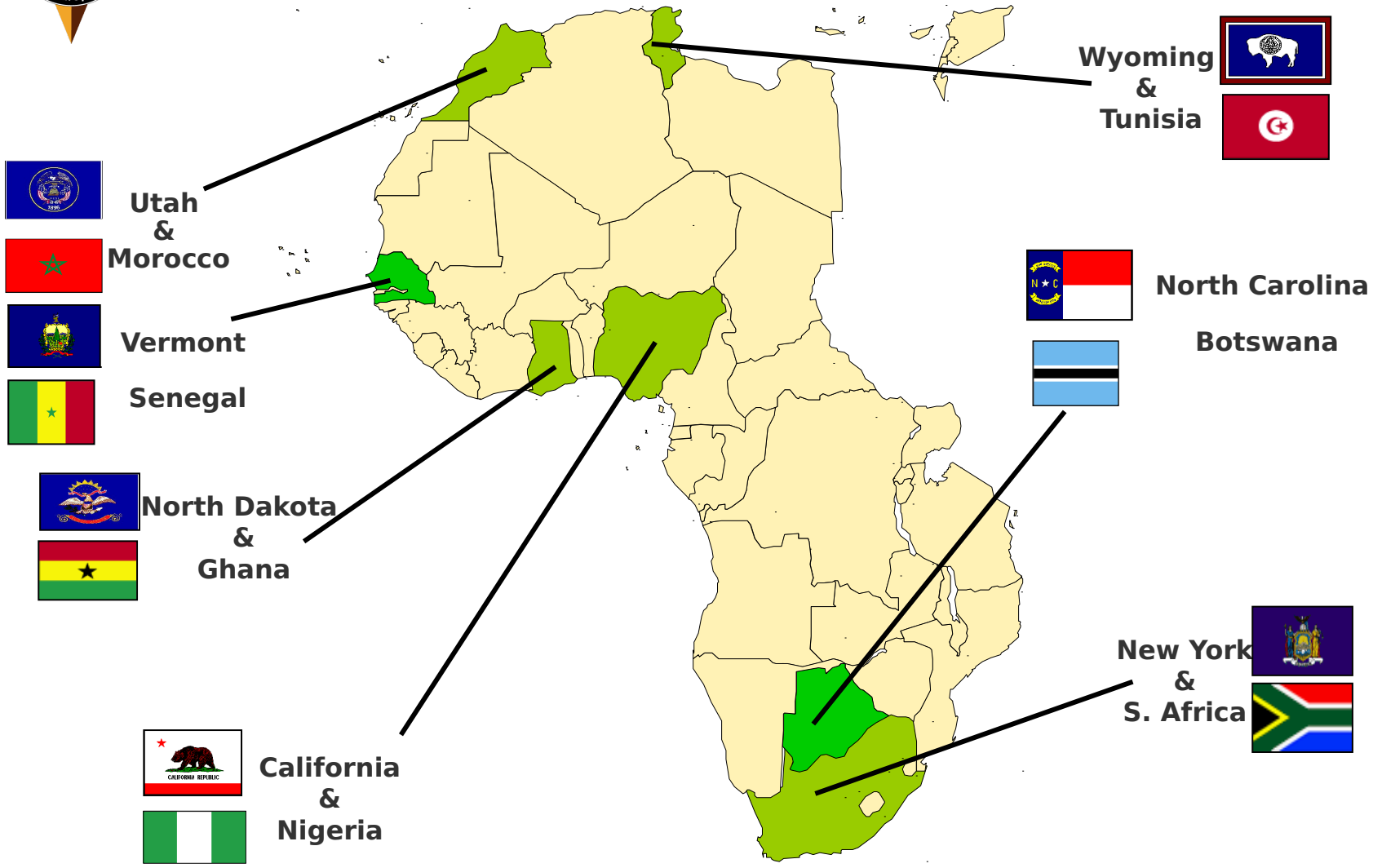
6. CDR USEUCOM endorses nomination with memos to CNGB and US Ambassador

7. Partnership interaction begins

21 European Partnerships

As of: 24 APR 2007, ECRA

7 African Partnerships



SPP Worldwide

SOUTHCOM
19 Countries

Arkansas / Guatemala
Connecticut / Uruguay
Delaware / Trinidad-Tobago
District of Columbia / Jamaica
Florida / Venezuela
Florida / Guyana
Florida / Regional Security System (E. Caribbean Islands)
Kentucky / Ecuador
Louisiana / Belize
Massachusetts / Paraguay
Mississippi / Bolivia
Missouri / Panama
New Hampshire / El Salvador
Puerto Rico / Honduras
Puerto Rico / Dominican Republic
Rhode Island / Bahamas
South Dakota/Suriname
West Virginia / Peru
Wisconsin / Nicaragua

EUCOM
21 Countries

AFRICOM
5 Countries

California / Nigeria
New York / South Africa
North Dakota / Ghana
Utah / Morocco
Wyoming / Tunisia
North Carolina / Botswana
Vermont / Senegal

PACOM
3 Countries

Alaska / Mongolia
Hawaii/Guam / Philippin
Washington / Thailand

CENTCOM
6 Countries

Arizona / Kazakhstan
Colorado / Jordan
Louisiana / Uzbekistan
Montana / Kyrgyzstan
Nevada / Turkmenistan
Virginia / Tajikistan

54 Countries

As of: 1 DEC 2007, NGB-IA

EUCOM SPP Europe
(21 Partnerships)

- Maryland (1993) — Estonia
- Illinois (1993) — Poland
- Ohio (1993) — Hungary
- Texas (1993) — Nebraska
- Czech Republic
- Michigan (1993) — Latvia
- Pennsylvania (1993) — Lithuania
- California (1993) — Ukraine
- Tennessee (1993) — Bulgaria
- Colorado (1993) — Slovenia
- Indiana (1994) — Slovakia
- Alabama (1994) — Romania
- N. Carolina (1995) — Moldova
- Georgia (1995) — Georgia
- Vermont (1995) — FYRoM
- Minnesota (1996) — Croatia
- Oklahoma (2002) — Azerbaijan
- New Jersey (2002) — New York — Albania
- Maryland (2003) — Bosnia
- Kansas (2003) — Armenia
- Ohio (2006) — Serbia
- Maine (2006) — Montenegro

As of: 11 DEC 2007, ECRA

EUCOM SPP Africa
(7 Partnerships)

New York (2003)

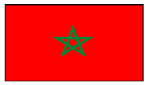
S. Africa

North Dakota (2004)

Ghana

Vermont (2007)

Senegal

Utah (2003)

Morocco

Wyoming

(2004) Tunisia

North Carolina

(2007) Botswana

California (2006)

Nigeria

As of: 11 DEC 2007, ECRA

Current Focus

- Support the Global War on Terrorism
  - Build support for coalition operations
- Disaster Preparedness and Consequence Management
- Support Combatant Commander's Security Cooperation Objectives
  - Military transformation
  - Interoperability
  - Civil-Military operations
  - Regional mil-mil and civ-mil events

Unit Level Events
(ULE)

- ULEs are bilateral mil-mil activity conducted in the HN… sharing PKO skills, experience, and TTPs.
- Events demonstrate lanes methodology, crawl-walk-run technique, and the AAR process (usual lanes: checkpoint, crowd control, search & seizure, convoy security, clear building).
- NCO professional development modules are built into the event schedule.

ULE: Objective

- HN forces gain experience with an emphasis on deployable, interoperable forces capable of participating in NATO/coalition OPS. US forces gain experience in overcoming communication barriers, and integrating with foreign forces.
- Event reinforces the relationship between the US and the HN, allowing access of key leaders and HN facilities.
- HN forces have a better understanding of the role of Non-Commissioned Officers.

Future Developments

- Increased focus on Africa
  - Expensive
  - Other Challenges
- CNGB wants all states to have a partnership
- Limited T-10 ADSW mandays
- Transition exercises for mature partnerships
- Operational Mentor Liaison Teams (OMLT)

  - Poland , Georgia, Latvia

SPP Future Partnerships

ECJ5 Priority Countries

Algeria

Libya

Angola

Mozambique

Uganda

Rwanda

Sao Tome & Principe

Gabon

Cameroon

SPP Funding

- **USEUCOM Sources –** Traditional Commander Activities (TCA), Warsaw Initiative Funds (WIF), Cooperative Threat Reduction (CTR), Army and Air Mandays, and Humanitarian Assistance

- **National Guard Bureau Sources –** CTR, Annual Training, and ADSW

- **Other Potential USG Sources –** Joint Combined Exercise for Training (JCET), FMF and IMET (DOS), USAID (DOS)

- **Individual State-managed Sources –** Sources include public and private funds

SPP Summary

- The SPP has proven its worth . . .
  - Support to newest NATO members, NATO invitees
  - Global War On Terror
  - Creating conditions to gain access to bases
  - Partner Military Interoperability
  - Promoting Understanding and Stability

- SPP provides USEUCOM continuity and presence in nations

- SPP has the capacity and capabilities to meet current and emerging Theater Security Cooperation (TSC) priorities throughout the USEUCOM AOR

Questions?

COL Gary Owens

Chief, Operations Division &

Senior NG Advisor

USEUCOM

DSN: 430-6029

OWENSG@EUCOM.MIL